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**OASIS EXTENSIBLE ACCESS CONTROL MARKUP  
LANGUAGE (XACML)**

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**TECHNICAL COMMITTEE**

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8

**ISSUES LIST**

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10

**VERSION 08**

11

**JULY 10, 2002**

12

**Ken Yagen, Editor**

13

draft-xacml-issues-08

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## 114 **Purpose**

115 This document catalogs issues for the eXtensible Access Control Markup Language (XACML)  
116 developed the Oasis eXtensible Access Control Markup Language Technical Committee.

## 117 **Introduction**

118 The issues list presented here documents issues brought up in response to draft documents as  
119 well as other issues mentioned on the xacml mailing list, in conference calls, and in other venues.  
120 The structure of this document was taken from the Security Assertion Markup Language  
121 (SAML) Issues List document maintained at the Security Services Technical Committee  
122 document repository. Each issue is formatted as follows:

123 ISSUE:[Document/Section Abbreviation-Issue Number: Short name] Issue long description.  
124 Possible resolutions, with optional editor resolution Decision

125 The issues are informally grouped according to general areas of concern. For this document, the  
126 "Issue Number" is given as "#-##", where the first number is the number of the issue group.

127 To make reading this document easier, the following convention has been adopted for shading  
128 sections in various colors.

129 Gray is used to indicate issues that were previously closed.

130 Blue is used to indicate issues that have been flagged as ready to close in the most recent  
131 revision. These require review and voting by the committee and they can be closed.

132 Yellow is used to indicated issues which have recently been created or modified or are actively  
133 being debated.

134 Other open issues are not marked, i.e. left white.

135 Issues with lengthy write-ups, that have been closed “for some time” will be removed from this  
136 document, in order to reduce its overall size. The headings, a short description and resolution  
137 will be retained. All vote summaries from closed issues will also be removed.

138 **Use Case Issues**

139 **Group 1: Group Name**

140 **Design Issues**

141 **Group 1: Group Name**

142 **Policy Model Issues**

143 **Group 1: Rules**

144 [ISSUE:\[PM-1-01: Negative Authorizations\]](#)

145 Authorizations can be either positive (permit) or negative (deny). Should we allow both?

146 *See also PM-1-01-A which was split off from this issue.*

147 Potential Resolutions:

148 *[Text Removed in Version 08]*

149 Proposed Resolution:

150 XACML allows policy writers to specify positive (permit) or negative (deny) authorization. The  
151 negative authorization is specified using the effect element with "deny" in the rule with  
152 corresponding rule set combiner such as "meta-policy-1" meaning the global-deny semantics.  
153 Using the rule combiner (XACML extension point), the semantics of the negative authorization  
154 varies depending on the user-defined rule combiner. PM-1-01-A discusses about the global-deny  
155 semantics.

156 Champion: Michiharu

157 Status: Closed

158 [ISSUE:\[PM-1-01-A: Implementing global deny and Meta-Policies\]](#)

159 Implementing global "deny" semantics using schema 0.8 and meta-policies

160 *[Text Removed in Version 08]*

161 Proposed Resolution:

162 the syntax for <rule> allows for the <rule> to return an <effect> of "permit" or "deny". It is up  
 163 to the combiner in the <policyStatement> that uses a <rule> to determine the effect of a <rule>  
 164 that returns "deny". Likewise, it is up to the combiner in the <policyCombinationStatement>  
 165 that uses a <policyStatement> to determine the effect of a <policyStatement> that returns  
 166 "deny".

167 The following example combiners can be used to implement "global deny" semantics for a  
 168 <rule>. Since an "indeterminate" rule might have evaluated to "deny" if sufficient information  
 169 had been supplied, these examples treat "indeterminate" results like "deny".

#### 170 GLOBAL DENY RULE COMBINER:

```

171 for <rule> in <ruleSet> {
172   boolean atLeastOnePermit = false;
173   effect = eval(<rule>);
174   if (effect == "deny" || effect == "indeterminate") {
175     return "deny";
176   } else if (effect == "permit") {
177     atLeastOnePermit = true;
178   }
179 }
180 if (atLeastOnePermit) {
181   return "permit";
182 } else {
183   return "not applicable";
184 }

```

#### 185 GLOBAL DENY POLICY COMBINER:

```

186 for <policy> in <policySet> {
187   boolean atLeastOnePermit = false;
188   effect = eval(<policy>);
189   if (effect == "deny" || effect == "indeterminate") {
190     return "deny";
191   } else if (effect == "permit") {
192     atLeastOnePermit = true;
193   }
194 }
195 if (atLeastOnePermit) {
196   return "permit";
197 } else {
198   return "not applicable";
199 }

```

200 Policy and policy combination writers that do not wish to support "global deny" semantics can  
 201 specify different combiners.

202 Policy combination writers should publish the combiner they use to policy writers so that  
 203 consistent semantics are maintained: if a policy combination writer is implementing "global  
 204 deny", then the policy writers should be aware that returning an effect of "deny" will by itself  
 205 result in denial of access.

206 Champion: Anne

207 Status: Closed

208 [ISSUE:\[PM-1-02: Post-Conditions\]](#)

209 *[Text Removed in Version 08]*

210 Proposed Resolution:

211 [From Michiharu and Anne]

212 [We use the term "obligation" to mean what we have previously been calling "post condition".  
213 The issue of the term is addressed in PM-1-03.]

214 Obligations are annotations that MAY be specified in a policyStatement and/or  
215 policyCombinationStatement that should be returned in conjunction with an authorization  
216 decision meaning that the obligations(s) SHOULD be executed by the PEP. The obligation is  
217 specified using URI reference with optional arguments. The actual meaning of each obligation  
218 depends on the application. It also depends on the configuration of the PEP and/or PDP. If the  
219 PEP does not recognize an obligation, the PEP should deny access.

220 The set of obligations returned by each level of evaluation includes only those obligations  
221 returned by rules, policyStatements, or policyCombinationStatements that were actually  
222 evaluated by the combiner algorithm, and associated with the effect element being returned by  
223 the given level of evaluation. For example, a policy set may include some policies that return  
224 Permit and other policies that return Deny for a given request evaluation. If the policy combiner  
225 returns a result of Permit, then only those obligations associated with the policies that were  
226 evaluated, and that returned Permit are returned to the next higher level of evaluation. If the  
227 PDP's evaluation is viewed as a tree of policyCombinationStatements, policyStatements, and  
228 rules, each of which returns "Permit" or "Deny", then the set of obligations returned by the PDP  
229 will include only the obligations associated with evaluated paths where the effect at each level of  
230 evaluation is the same as the effect being returned by the PDP.

231 Champion: Simon

232 Status: Closed

233 [ISSUE:\[PM-1-03: Post-Conditions as a term\]](#)

234 *[Text Removed in Version 08]*

235 Proposed Resolution:

236 At the March, 2002 Face-to-Face meeting, we agreed to use the term "obligation" to express an  
237 annotation associated with an access decision that is returned to a PEP. This term replaces our

238 former use of "post-condition".

239 Champion: Bill

240 Status: Closed

241 [ISSUE:\[PM-1-04:References to attributes in XACML predicates\]](#)

242 What information needs to be provided in order to refer to an attribute in an XACML policy  
243 predicate?

244 Potential Resolutions:

245 Proposed Resolution:

246 References to attributes associated with the access request in XACML predicates consist of a  
247 URI to a document instance that contains the value of the attribute to be evaluated, a URI for the  
248 schema for the document, a schema-dependent path for locating a particular attribute instance in  
249 the document according to the schema, and an optional name for the Attribute Authority trusted  
250 to assign values for this attribute. The AA is located using the PKI with which the PDP is  
251 configured.

252 Vote:

253 2/21: There was considerable discussion about whether this was ready to close. The feeling was  
254 that we needed to see a specific proposal either free standing or in the working spec before we  
255 could vote to close. The issue was raised as to whether we should use XPath expressions here. It  
256 was not closed

257 Champion: Anne

258 Status: Open

259 [ISSUE:\[PM-1-05: how NOT-APPLICABLE impacts a combinator expression\]](#)

260 *[Text Removed in Version 08]*

261 Proposed Resolution:

262 A <rule> will return NOT-APPLICABLE under the following conditions:

263 <rule> Truth Table:

| Target | Condition | Effect       |
|--------|-----------|--------------|
| -----  | -----     | -----        |
| match  | match     | [Effect]     |
| match  | no-match  | Inapplicable |
| match  | Indet.    | Indet.       |

```

269 no-match match Inapplicable
270 no-match no-match Inapplicable
271 no-match Indet. Inapplicable

```

272 It is up to the combiner in the <policyStatement> that uses a <rule> to determine the effect of a  
 273 <rule> that returns "Inapplicable". Likewise, it is up to the combiner in the  
 274 <policyCombinationStatement> that uses a <policyStatement> to determine the effect of a  
 275 <policyStatement> that returns "Inapplicable".

276 The example "GLOBAL DENY" combiners proposed in PM-1-01A can be used to implement  
 277 "remove inapplicable elements from the computation" semantics.

278 The following example combiners can be used to implement "inapplicable same as deny"  
 279 semantics. Such semantics might be desired where all rules are intended to be applicable, so a  
 280 result of inapplicable indicates some breakdown in the consistency of the system.

281 INAPPLICABLE GLOBAL DENY RULE COMBINER:

```

282 if (<ruleSet> == null) {
283     return "deny";
284 }
285 for <rule> in <ruleSet> {
286     effect = eval(<rule>);
287     if (effect == "deny" ||
288         effect == "indeterminate" ||
289         effect == "inapplicable") {
290         return "deny";
291     }
292     return "permit";

```

293 INAPPLICABLE GLOBAL DENY POLICY COMBINER:

```

294 if (<policySet> == null) {
295     return "deny"
296 }
297 for <policy> in <policySet> {
298     effect = eval(<policy>);
299     if (effect == "deny" ||
300         effect == "indeterminate" ||
301         effect == "inapplicable") {
302         return "deny";
303     }
304     return "permit";

```

305 Champion: Anne

306 Status: Closed

307 [ISSUE:\[PM-1-06: result of <N-OF n=0> combinator expression\]](#)

308 We all agreed that <N-OF n=[something greater than 0]> was an error if there were not at least n  
 309 predicates to be evaluated. We also agreed that the semantics of <N-OF> were "at least n of".

310 We did not agree on what should be the result of <N-OF n=0>.

311 Potential Resolution:

312 <N-OF n=0> results in TRUE, regardless of the results of the predicates in the combinator  
313 expression.

314 Champion: Anne

315 Status: Open

316 **ISSUE:[PM-1-07: How can the set of combinators be extended?]**

317 *[Text Removed in Version 08]*

318 Proposed Resolution:

319 The combiner algorithm to be used by a given <policyStatement> or  
320 <policyCombinationStatement> is specified using a URI. XACML will specify a small set of  
321 mandatory-to-implement combiner algorithms. The algorithm associated with the URI MAY be  
322 descriptive text. Users are free to define other algorithms, although not all XACML-compliant  
323 PDPs will be able to apply them.

324 Champion: Anne

325 Status: Closed

326 **ISSUE:[PM-1-08: syntax for <applicablePolicyReference>]**

327 If a predicate in XACML references an <xacml:applicablePolicy>, what should the syntax for  
328 this reference be?

329 Potential Resolution:

330 The syntax should include a URI for <xacml:applicablePolicy> and a URI for the Policy  
331 Authority trusted to issue and sign this <xacml:applicablePolicy>. The name attribute in the  
332 referenced <xacml:applicablePolicy> must match the URI in the <applicablePolicyReference>.  
333 A chain of <applicablePolicyReference> that contains a cycle has a result of ERROR.

334 Champion: Anne

335 Status: Open

336

## 337 **Group 2: Applicable Policy**

### 338 [ISSUE:\[PM-2-01: Referencing Multiple Policies\]](#)

339 *[Text Removed in Version 08]*

340 Proposed Resolution:

341 Multiple policies may be referenced and combined using a `<policyCombinationStatement>`.

342 This has the following syntax:

```
343 <policyCombinationStatement>
344   <target/>
345   <policySet Combiner="myURI">
346     <policyDesignator>
347       <policyRef> or <policyStatement> or
348       <policyCombinationRef> or <policyCombinationStatement> or
349       <saml:assertion>
350     <policyMetadata>
351   </policyDesignator>
352   <policyDesignator>...</policyDesignator>
353   <obligations /> OPTIONAL
354 </policySet>
355 </policyCombinationStatement>
```

356 The `<policyDesignator>` element specifies a policy to include, using one of various ways of  
 357 referring to a policy. There can be multiple `<policyDesignator>` elements in a  
 358 `<policyCombinationStatement>`. The "combiner" specifies how the various policies are to be  
 359 combined to produce a result.

360 Champion: Anne

361 Status: Closed

### 362 [ISSUE:\[PM-2-02: Target Specification\]](#)

363 According to the current schema each applicable policy can have multiple targets, each of which  
 364 is an action and a URI identifying a set of resources (possibly with a transfer function to support  
 365 wildcards). One may want to specify the target with reference to resource attributes (e.g., this  
 366 policy applies to all files older that two years). How can I specify this?

367 [Tim] A different transform algorithm is all that is required. In the example, the "classification"  
 368 is "older than two years", and the transform algorithm specifies how to deduce the age of a file.

369 Simon will present counter deductions to Anne 's proposal at the F2F

370 Potential Resolutions:

371 Ernesto suggests that this issue only mention retrieval of distributed policies and should be

372 updated to reflect the recent discussion and Anne's proposal (See PM-1-01A) about policy  
373 combination. Anne volunteers to extend its wording in order to include policy combination as  
374 well.

375 Anne: [This note has to do with the syntax for expressing "applicability" of a single policy, and  
376 not with the logical rules for combining an inapplicable policy with other policies!!]

377 We currently allow a <target> element predicate in <applicablePolicy> element. The purpose of  
378 this element is to allow a PDP (or its agent, a PRP) to eliminate policies efficiently if they do not  
379 apply to the current authorizationDecisionQuery. Such an element can be used to index policies  
380 by Subject or Resource/Action (where some policies will need to be indexed under both Subject  
381 and Resource/Action, and some policies will apply to all Subjects and/or Resource/Actions).  
382 The idea is that the <target> element predicate is simple to compute, and allows the PDP (or  
383 PRP) to narrow down the field of potentially applicable policies efficiently. The PDP (or PRP)  
384 can then perform more complex evaluations on the smaller remaining set of policies.

385 Since the <target> element needs to be a simple predicate that is efficient to compute, it is not  
386 sufficiently expressive to rule out all cases where the <policy> may not apply. For example, if  
387 the policy applies only to employees who are over 55 years of age, then there is no syntax  
388 currently for expressing this in the <target> element.

389 POTENTIAL RESOLUTION:

390 We need two levels of applicability predicate: one used for fast narrowing down of the set of  
391 potentially applicable policies (and used for indexing), and the second for fully expressing the  
392 conditions under which this policy is applicable.

393 The first level applicability predicate is our current syntax: a regular expression match on a  
394 Resource/Action and Subject. It is very simple to compute, and MUST return TRUE for every  
395 authorizationDecisionQuery to which the corresponding policy applies. It MAY return TRUE  
396 for an authorizationDecisionQuery to which it does not apply. This predicate might be called  
397 "indexApplicability" or "basicApplicability" or something similar.

398 The second level applicability predicate is an optional new element in the <applicablePolicy>. It  
399 may use any comparison of attributes and values that could be used in the policy itself. This  
400 predicate might be called "fullApplicability" or something similar. This second level predicate is  
401 optional because for many policies, only the first level predicate may be required to fully capture  
402 the exact set of conditions under which the policy applies.

403 A policy evaluation returns "NOT-APPLICABLE" if either the first level applicability predicate  
404 OR the second level applicability predicate evaluates to FALSE. The second level predicate  
405 need be computed ONLY IF the first level predicate evaluates to TRUE.

406 The <policy> element may assume that the first and second level applicability predicates have  
407 been evaluated to TRUE. This may save some duplicate predicates.

408 Champion: Simon G.

409 Status: Open

410 [ISSUE:\[PM-2-03: Meaningful Actions\]](#)

411 *[Text Removed in Version 08]*

412 Proposed Resolution:

413 The XACML syntax shall not address the question of which actions are valid for a particular  
414 resource classification.

415 Champion: Simon G.

416 Status: Closed

417 [ISSUE:\[PM-2-04: Indexing Policy\]](#)

418 Also related to target are indexing issues and how to retrieve, given a request, the applicable  
419 policy for it [Tim].

420 Potential Resolutions:

421 [Tim] Section 6.4 of version 0.8 of the language proposal is reserved for tackling this question in  
422 the LDAP case. Do we need to tackle other cases?

423 [Tim] The XACML specification shall provide normative, but non-mandatory to implement, text  
424 that profiles LDAP for distribution of XACML instances. [PM-2-04]

425 [Tim] The XACML specification shall provide normative, but non-mandatory to implement, text  
426 that profiles "the Web" for distribution of XACML instances. [PM-2-04]

427 Champion: Tim

428 Status: Open

429 [ISSUE:\[PM-2-05: Ensuring Completeness\]](#)

430 *[Text Removed in Version 08]*

431 Proposed Resolution [Polar]:

432 This resolution is against the Version 12 document:

433 I would suggest that we add a Normative section for Operational Semantics. I suggest that we  
434 put it between Section 8 and Section 9 (of course altering the numbering of 9 to 10, etc). We may

435 add more normative parts for other operational parts of the model. However, I think the only one  
436 we have to really worry about is the PDP, which is the XACML policy language evaluator.

437 However, given the enormous flexibility of our model, I don't think we can actually state specify  
438 by XACML language alone, what happens behind the PDP, a.k.a retrieving policies, attributes,  
439 (lazy evaluation) etc. It appears that our PDP can be an interconnected collection of PRPs, PIPs,  
440 and even other PDPs recursively. I think it best just to state the compliance rules for a PDP for  
441 our viable language elements.

442 The basic crux of the argument is that the when faced with evaluating a XACML policy or  
443 policy set it will do so in accordance to the semantics that we lay out in this document. (I've kept  
444 the terminology somewhat non-saml specific (i.e. "authorization decision request"), and apply  
445 that conformance to the SAML profile section.

446 Here it goes:

## 447 8.0 Operational Model (Normative)

### 448 8.1 Policy Decision Point (PDP)

449 Given a valid XACML "policy statement" or a "policy set statement", a compliant XACML PDP  
450 MUST evaluate that statement in accordance to the semantics specified in Sections 5, 6, and 7  
451 when applied to an "authorization decision request". The PDP MUST return a "authorization  
452 decision", with one value of "permit", "deny", or "indeterminate". The PDP MAY return an  
453 "authorization decision" of "indeterminate" with an error code of "insufficient information",  
454 signifying that more information needed. In this case, the "authorization decision" MAY list any  
455 the names of any attributes of the subject and the resource that are needed by the PDP to refine  
456 its "authorization decision".

### 457 Decision Convergence

458 A client of a PDP MAY resubmit a refined authorization decision request in response to an  
459 "authorization decision" of "indeterminate" with an error code of "insufficient information" by  
460 adding attribute values for the attribute names that are listed in the response.

461 When the PDP returns an "authorization decision" of "indeterminate" with and error code of  
462 "insufficient information", a PDP MUST NOT list the names of any attribute of the subject or  
463 the resource of the "authorization decision request" of which values were already supplied in the  
464 "authorization decision request". Note, this requirement forces the PDP to eventually return an  
465 "authorization decision" of "permit", "deny", or "indeterminate" with some other reason, in  
466 response to successively refined "authorization decision requests".

## 467 9. Profiles (Normative, but not mandatory to implement)

### 468 9.2 SAML Profile

469 A compliant SAML based PDP MUST reply to an SAML Authorization Decision Request with a  
470 SAML Authorization Decision in accordance with operational semantics of the PDP stated in  
471 Section 8.1.

472 Champion: Pierangela

473 Status: Closed

474 [ISSUE:\[PM-2-06:Encapsulation of XACML policy \(was Policy Security\)\]](#)

475 *[Text Removed in Version 08]*

476 Proposed Resolution:

477 The XACML syntax will not contain its own security features. An XACML rule has no  
478 XACML-specified encapsulation. An XACML policyStatement or policyCombinationStatement  
479 MAY be encapsulated in a SAML assertion.

480 Champion: Tim

481 Status: Closed

482 [ISSUE:\[PM-2-07: valueRef type\]](#)

483 Resolution 5: XACML valueRef elements shall be of type "saml:AttributeValueType".

484 Potential Resolutions:

485 ???

486 Champion: Tim

487 Status: Open

488 [ISSUE:\[PM-2-08: Outcome of policies and their combination\]](#)

489 *[Probably related to several other issues]*

490 *[Text Removed in Version 08]*

491 Proposed Resolution:

492 [This resolution is related to the proposed resolutions to PM-1-01-A, PM-1-05, PM-1-07, PM-2-  
493 01, PM-3-03, PM-3-03A]

494 The combiner algorithm to be used by a given <policyStatement> or  
495 <policyCombinationStatement> is specified using a URI. The algorithm associated with the URI

496 MAY be descriptive text.

497 XACML will specify a small set of mandatory-to-implement combiner algorithms. Users are  
498 free to define other algorithms, although not all XACML-compliant PDPs will be able to apply  
499 them.

500 The combiner algorithm specifies how the associated <ruleSet> or <policySet> is combined, and  
501 what the outcome will be.

502 Champion: Ernesto/Polar

503 Status: Closed

### 504 **Group 3: Policy Composition**

505 Assuming an Applicable Policy can refer to several Policy elements, we need to answer the  
506 following questions:

507 [ISSUE:\[PM-3-01: Combining Policy Elements\]](#)

508 *[Text Removed in Version 08]*

509 Proposed Resolution:

510 PolicyCombinationStatement allows policy writers to specify arbitrary algorithm to combine one  
511 or more PolicyStatement and/or one or more PolicyCombinationStatement. A  
512 policySetCombiner attribute in the PolicyCombinationStatement is used to identify the  
513 combination algorithm. PolicyMetaData MAY be used to combine policies.

514 Champion: Michiharu

515 Status: Closed

516 [ISSUE:\[PM-3-02: Specifying Policy Outcome\]](#)

517 How the policy outcome should be specified. Possibilities are 2-valued (access decision is  
518 ``grant"/"deny") or 3-valued (policy outcome is ``grant"/"deny"/nothing). Note the ``nothing"  
519 means that no rule applies, to be solved according to default. (Related work on composition...?)

520 How does the PEP interpret the answer I don't know?

521 Potential Resolutions:

522 [Tim] Ultimately, the PEP has to know whether or not to grant access. So, someone has to  
523 decide, and (by definition) it is the PDP. So, the "don't care" response isn't helpful. However,  
524 saml should have an error code to indicate that the PDP is not the appropriate PDP to render a

525 decision on a particular request.

526 [Tim] The XACML specification shall specify when a PDP should return saml:decision  
527 attributes with the values "permit" and "deny". If the PDP is unable to render a decision, then a  
528 saml status code shall be returned. No decision value shall be supplied in this case. [PM-3-02]

529 Champion: Simon

530 Status: Open

531 **ISSUE:[PM-3-03: multiple Base Policies]**

532 Can a PDP have more than one Base Policy?

533 Potential Resolutions:

534 Alternative 1:

535 A PDP MAY have multiple Base Policies, but such Base Policies SHOULD have non-  
536 overlapping <xacml:target> elements. The XACML specification does not specify the order in  
537 which multiple Base Policies are evaluated, or the result if two or more Base Policies have  
538 overlapping <xacml:target> elements.

539 A PDP that has multiple Base Policies MUST publish its algorithm for the order in which Base  
540 Policies are evaluated and the result where two or more Base Policies have overlapping  
541 <xacml:target> elements.

542 Alternative 2:

543 Base Policies have restricted <target> elements that are easily compared for overlap. In this  
544 alternative, the case where base policies overlap is an ERROR. Note that the 0.8 syntax favors  
545 this alternative and allows Alternative 3.

546 Alternative 3:

547 There is only one Base Policy. Either it has no <target>, and applies to all Resources or it has a  
548 <target> element that specifies the set of resources which this PDP is prepared to handle and  
549 returns NOT-APPLICABLE if a resource does match that target.

550 Potential Resolution:

551 A given PDP uses a single <policyCombinationStatement> or <policyStatement> as the root of  
552 its evaluation. The <target> element of this base policy specifies the set of resources, subjects,  
553 and actions that this PDP is prepared to handle. This <target> element MAY be universal  
554 (allSubjects, allResources, allActions). A PDP returns NOT-APPLICABLE if a request does not  
555 match the <target> in its base policy.

556 [NOTE: Separate issue PM-5-13 of whether this can be overridden by input from the PEP].

557 Champion: Anne

558 Status: Open

559 **ISSUE:[PM-3-03A: default PDP result]**

560 If no Base Policy applies to a given Access Request (i.e. all Base Policy evaluations return NOT-  
561 APPLICABLE), does the PDP return NOT-APPLICABLE (=SAML INDETERMINATE) to the  
562 PEP, or is the PDP configured with a default result to return (e.g. TRUE or FALSE)?

563 Potential Resolution:

564 If no Base Policy applies to a given Access Request, then the PDP returns NOT-APPLICABLE  
565 (=SAML INDETERMINATE) to the PEP.

566 Potential Resolution:

567 A PDP must have a single base policy, which may be either a <policyStatement> or a  
568 <policyCombinationStatement>. This base policy will always return a result, whether it is  
569 "permit", "deny", "NOT-APPLICABLE", or "Indeterminate".

570 Champion: Anne

571 Status: Open

572 **ISSUE:[PM-3-04: Pseudo Code for Combiner Algorithms]**

573 Shall XACML mandatory-to-implement combiner algorithms be described using some sort of  
574 formal language or pseudo-code? If so, what syntax shall we use?

575 Anne, Ernesto, Carlisle, and Tim recommended that some sort of pseudo-code be used. Java was  
576 suggested. Ernesto offered to research various standard pseudo-codes and make a  
577 recommendation.

578 Anne's Proposed Resolution:

579 Java syntax should be used to describe any mandatory-to-implement combiner algorithms.

580 Konstantin's Proposed Resolution:

581 Object Constraint Language (OCL) v1.4, as specified in [OMG formal/01-09-77], should be used  
582 to describe any mandatory-to-implement combiner algorithms.

583 Result of Vote:

584 Six voted to approve OCL as the language to express combiner algorithms; Hal and Ken voted to

585 accept the originally-proposed resolution (i.e., Java); Anne voted for Java or, failing that, C/C++  
 586 (but would be happy to accept OCL "if that is what the majority wish"). My personal objection  
 587 to OCL is that the example that Konstantin posted did not seem as clear to me as the pseudocode  
 588 example (in particular, I found the operator "exists" to be entirely non-intuitive), so I wonder  
 589 how many readers/implementers of XACML will struggle with this. I am willing to close this  
 590 issue since the majority has voted in favour of OCL, but I would prefer to continue discussions  
 591 on this issue until Thursday's TC call. Remember that the only goal is to be able to specify as  
 592 clearly as possible what we want the combiner to do. On a first glance, OCL doesn't do that for  
 593 me. I don't think we need to have a real software language for this, although that might be nice.  
 594 I don't even think we necessarily have to have a standardized pseudocode; anything will do, as  
 595 long as it is clear. For the small number of combiner algorithms that we will include in XACML  
 596 1.0, what we currently have in v0.12 seems fine to me. Can someone explain why OCL is a  
 597 better choice than the current Section 7.1 if all we want to do is say what we mean by "deny  
 598 overrides"?

599 Discussion on 4/18:

600 The committee discussed the pros and cons of using it or pseudo code to describe combiner  
 601 algorithms like "deny overrides." Konstantin had recommended it if we were attempting to  
 602 define a method of ensuring compliance to the spec, because it is a formal language. The  
 603 consensus was that it was too unfamiliar for many, but more importantly, XACML requires an  
 604 explanation of the combiner algorithms, not a specification. So, a less formal English explanation  
 605 and vendor-neutral pseudo code should be sufficient. No formal vote was taken on the issue, but  
 606 Tim will incorporate this in the next specification revision.

607 Champion: Ernesto.

608 Status: Open, Needs new resolution proposed

609

## 610 **Group 4: Syntax**

611 [ISSUE:\[PM-4-01: Triplet Syntax \(was Syntactic Sugar\)\]](#)

612 The current schema assumes authorizations are specified as a pre-condition which is an  
 613 expression made of predicates on SAML attributes (conditions on principal, resource and  
 614 environment can be interspersed), let's call it Option ``pre-cond" [Carlisle, Tim, Anne, ...]. In the  
 615 last conference call it was agreed to leave as an open issue whether to group conditions about  
 616 principal, resource, and environment in three different elements, let's call it Option ``triplet"  
 617 [Michiharu, Ernesto, Simon, ...]. The argument for Option ``pre-cond" is that there are  
 618 predicates that involve both principal and resource attributes (e.g., an authorization that states  
 619 that users can read the files they own). The counter-objection to this is that you can naturally  
 620 include all predicates on resources in the resource condition element (which can also refer to

621 principal attributes). The argument for the triplet is that it makes authorization specifications  
622 conceptually clearer and closer to current approaches.

623 [Tim] In the 0.8 schema, valueRef has an attribute to indicate the entity to which it applies  
624 (principal, resource, etc.). It only has to be consulted if the attribute type identifier is ambiguous.

625 Potential Resolutions:

626 [Tim] The XACML syntax will differentiate between model entities (principal, resource, etc.) in  
627 its attribute elements, rather than in its rule elements. [PM-4-01]

628 Champion: Pierangela

629 Status: Open

630 [ISSUE:\[PM-4-02: Policy names as URIs\]](#)

631 Policy names are strings. Should we make them URIs?

632 Potential Resolutions:

633 Proposed Resolution:

634 Policy names should be URIs.

635 Vote:

636 2/21 Everybody agreed we should close this, because policy names are URIs in the current spec.  
637 Then we noticed that actually Policy Identifiers are URIs and Policy Names are strings.  
638 Everybody agreed this is the way it should be. Nobody could think of a reason to have a name  
639 and an id which were both URIs. **The Committee voted to close this issue with a resolution to**  
640 **leave the name and id as they are (string and URI respectively.)**

641 Champion: Tim

642 Status: Closed

643 [ISSUE:\[PM-4-03: Required type in policy\]](#)

644 The "rec:patient/patientName" element is a complex type. So, how should we indicate the  
645 required type in the policy?

646 [From PM-4-09] This only allows for simple types. Do we need to support values of complex  
647 type?

648 Potential Resolutions:

649 ???

Colors: Gray Blue Yellow

650 Champion: Tim

651 Status: Open

652 [ISSUE:\[PM-4-04:syntax extension\]](#)

653 Issue: should this element be an extension point to which other policy syntaxes can be added?

654 Potential Resolutions:

655 Propose Resolution:

656 Close this issue. It is incompletely specified: which element? Extension issues are in a separate  
657 section.

658 Vote:

659 The TC voted to close this issue as a matter of housekeeping and take up specific proposals for  
660 XACML extension points as separate issues.

661 Champion: Tim

662 Status: Closed

663 [ISSUE:\[PM-4-05:Policy Name a URI\]](#)

664 Issue: should we make policy name a URI?

665 Potential Resolutions:

666 See PM-4-02

667 Champion: Tim

668 Status: Closed as Duplicate

669 [ISSUE:\[PM-4-06:Comment element\]](#)

670 Issue: Should we include a "comment" element?

671 Potential Resolutions:

672 Proposed Resolution:

673 We should include a "comment" element.

674 Vote:

675 It was suggested that Annotation, which is built into XML schema be used instead. It was  
676 explained that this is for commenting Schemas, not instances. It was also pointed out that XML  
677 has a provision for imbedded comments. **The committee agreed to close this issue. The**  
678 **resolution is that an element called “Description” will be added to the schema and the text**  
679 **will say explicitly that the contents of this element MAY NOT affect policy evaluation in**  
680 **any way.**

681 Champion: Tim

682 Status: Closed

683 [ISSUE:\[PM-4-07:policy element in a rule\]](#)

684 Issue: Should we allow a policy element in a rule? Then the same schema could express the  
685 policy for combining policies. If so, should it be policy or applicable policy?

686 Potential Resolutions:

687 See PM-3-01

688 Champion: Tim

689 Status: Closed as Duplicate

690 [ISSUE:\[PM-4-08:XML elements include xsi:type\]](#)

691 Issue: Should we require XML elements compared in this way to include an xsi:type attribute?

692 Potential Resolutions:

693 ???

694 Champion: Tim

695 Status: Open

696 [ISSUE:\[PM-4-09:complex types\]](#)

697 Issue: This only allows for simple types. Do we need to support values of complex type?

698 Proposed Resolution:

699 See PM-4-03

700 Champion: Tim

701 Status: Closed as Duplicate

702 [ISSUE:\[PM-4-10:preserve PAP identity\]](#)

703 Issue: Should the identities and/or signatures of the PAPs be preserved in the composed policy?

704 Proposed Resolution:

705 a <policyStatement> or <policyCombinationStatement> may be referenced as a saml assertion.  
706 In this case, the PAP identity, signature (if present), and other information is available to the  
707 associated combiner algorithm. Otherwise, the PAP identity is not preserved, and is not  
708 available to the associated combiner algorithm.

709 Champion: Tim

710 Status: Closed

711

712 **Group 5: SAML Related**

713 In the current schema attributes on resources and principals, which can be used in the Target (for  
714 resources) and in predicates, are retrieved using URIs pointing to SAML dataflow.

715 [ISSUE:\[PM-5-01: Non-SAML Input\]](#)

716 Can this mechanism be extended to point to non-SAML authorities as required in the Java  
717 environment [Sehkar]?

718 At a minimum, extending SAML expressions but broader to other authorities.

719 Potential Resolutions:

720 [Tim] The XACML specification shall be closely coupled to saml entities. However, the use of  
721 saml namespace identifiers is not intended to imply that all attributes must be retrieved from  
722 saml messages and assertions. [PM-5-01]

723 Champion: Sehkar

724 Status: Open

725 [ISSUE:\[PM-5-02: Wildcards on Resource Hierarchies\]](#)

726 How do we express wildcards on the resource hierarchies [Simon G.]?

727 The current schema includes ResourceToClassificationTransform to this purpose. Is this  
728 sufficient?

729 Potential Resolutions:

730 [Tim] We should register an OASIS identifier for the use of regular expressions in this context.

731 [Tim] The XACML syntax shall use registered URIs to identify algorithms for processing  
732 resource classification wildcards. [PM-5-02]

733 Tied to outcome of resolution PM-5-14

734 Proposed Resolution:

735 Use "ResourceToClassificationTransform". Register a URI with OASIS for the use of regular  
736 expressions in this context. Other transform algorithms may be specified by the use of other  
737 URIs to be registered with OASIS.

738 Champion: Simon G.

739 Status: Ready to Close

740 **ISSUE:[PM-5-03: Roles and Group Hierarchies]**

741 *[Text Removed in Version 08]*

742 Proposed Resolution:

743 XACML will not support role and group hierarchies in the policy language. Attribute authorities  
744 may support role and group hierarchies.

745 Champion: Simon G.

746 Status: Closed

747 **ISSUE:[PM-5-04: SAML Assertions URI]**

748 *[Text Removed in Version 08]*

749 Proposed Resolution:

750 Attributes in SAML assertions are identified by a namespace, which is a URI, and a name, which  
751 is a string.

752 Champion: Simon

753 Status: Closed

754 **ISSUE:[PM-5-05: XPath]**

755 Use of Xpath for identifying SAML constructs and the use of Xpath operators

756

757 Potential Resolutions:

758 Simon clarifies that the position he will take is that while the use of Xpaths to extract nodeset is  
759 just fine, they do not make good values in expression. The solution in the current schema is  
760 cleaner.

761 Anne offers to look into the issue to provide an alternative point of view.

762

763 Champion: Simon

764 Status: Open

765 **ISSUE:[PM-5-06: Multiple actions in single request]**

766 In the SAML issues document, <http://www.oasis-open.org/committees/security/docs/draft-sstc-core-discussion-01.doc>

768 ... Issue 5.1.15.2 seeks guidance on whether multiple "actions" can be specified in a single  
769 decision request.

770 Potential Resolutions:

771 [Tim] I feel that XACML should answer this question and send its conclusion in a liaison to  
772 SAML. My feeling is that the answer is "No". If "applicable policy" is to be identified with the  
773 resource/action pair, then multiple "applicable policies" are involved when multiple actions are  
774 involved. Much "cleaner" for there to be a single "applicable policy" for each decision request.  
775 And, therefore, a single action per decision request. It is no great hardship to submit multiple  
776 decision requests, in the event that you need a decision for each of several actions.

777 [Hal] Personally I am in favor of limiting this, but I will state the counter argument for the  
778 record. If the possible Actions correspond to what can be in the request, then this works fine. The  
779 only reason for multiple actions would be some sort of policy provisioning requirement.  
780 However, if the Actions are more like privileges or permission bits, and do not match allowable  
781 requests one for one, then some requests may require the AND or OR of several actions. I  
782 believe this is the motive behind suggesting multiple actions.

783 I don't see any rush on this as we are not close to proposing changes to the decision protocol yet.

784 Champion: Tim

785 Status: Open

786 **ISSUE:[PM-5-07: Delegation]**

787 [Polar] Has anybody thought about how delegation can be reasoned about in XACML? It

788 appears that SAML only asserts a flat list of attributes with a single principal, or am I off base  
789 here? Can I support policies on such operations as:

790 Paul for Peter says debit Peter's account?

791 Which mean that Paul (or some other party trusted to do so) has issued Paul the authorization to  
792 act on behalf of Peter, in this case to access Peter's account. Or such things, like WebServer  
793 quoting JohnDoe says lookup in customer database. Where the WebServer may be trusted to  
794 authenticate JohnDoe, but no such proof is necessary other than the WebServer merely claiming  
795 to be acting on JohnDoe's behalf?

796 Potential Resolutions:

797 [Hal] With regards to SAML, the Access Decision Request was deliberately kept simple with the  
798 idea that XACML would give us the tools to do the job properly. I have proposed (see my use  
799 cases) that XACML not only be able to express policies, but the method of expressing policy  
800 inputs be rolled back into the SAML Access Decision Request (and Assertion).

801 In my opinion, XACML policies should be able to contain predicates about zero or more of the  
802 following subjects:

803 Requestor Subject

804 Recipient Subject (can be different from requestor)

805 Intermediary Subject (can be more than one for a given request)

806 I propose a single construct for Subjects and their attributes and some kind of modifier indicating  
807 the type (refrain from using "role" here) of subject.

808 [Tim] Delegation could be expressed in attribute assertions. The very issuance of an attribute  
809 assertion is a form of delegation. So, XACML should not have to concern itself with the process  
810 by which an entity obtained an attribute.

811 Champion: Polar/Hal

812 Status: Open

813 [ISSUE:\[PM-5-08: saml>Action is a "string"\]](#)

814 These are some of the potential SAML issues. Most of them were found when attempting to  
815 write J2SE policy files in XACML syntax. Further discussion is needed on these issues.

816 saml>Action is currently specified as a "string". Making Action an abstract type would allow it  
817 to be extended. This would allow the content model to be defined by a schema external to the  
818 SAML spec.

819 Thus what constitutes an action could be determined by the J2SE schema.

820 Potential Resolutions:

821 [Toshi] In SAML, saml:Action is used only in saml:Actions and saml:Actions have Namespace  
822 as an attribute. So it is possible to write action(s) such as:

```
823 <saml:Actions Namespace="urn:J2SEPermission:java.io.FilePermission">  
824   <saml:Action>write</saml:Action>  
825 </saml:Actions>
```

826 or

```
827 <saml:Actions Namespace="urn:J2SEPermission">  
828   <saml:Action>java.io.FilePermission:write</saml:Action>  
829 </saml:Actions>
```

830 But it will be useful if we can write something like:

```
831 <saml:Action>  
832   <J2SEPermission class="java.io.FilePermission">write</J2SEPermission>  
833 </saml:Action>
```

834 Champion: Sekhar

835 Status: Open

836 [ISSUE:\[PM-5-09: saml:AuthorizationQuery requires actions\]](#)

837 If actions are optional for XACML, then why should <saml:Actions> be required in  
838 <saml:AuthorizationQuery> ? Both the wording in the SAML assertions draft as well as the  
839 SAML schema places such a requirement. saml:Actions should be optional in the  
840 AuthorizationQuery to accommodate queries without actions. At least for now, I don't anticipate  
841 this as an issue for J2SE.

842 Potential Resolutions:

843 [Toshi] In the latest SAML spec (core-25), AuthorizationDecisionQuery element has Resource  
844 attribute and Actions element and both of them are "required". Does this cause many problems?

845 (Resource attribute is "optional" for AuthorizationDecisionStatement element.)

846 As for J2SE case, I think there is an issue in terminology.

847 Champion: Sekhar

848 Status: Open

849 [ISSUE:\[PM-5-10: single subject in AuthorizationQuery\]](#)

850 [editor note: Is this issue covered somewhere else?]

851 saml:AuthorizationQuery currently only contains a single Subject. While a saml:Subject can  
852 support multiple NameIdentifier or SubjectConfirmation or AssertionSpecifier elements, it is  
853 required that they all belong to the same principal. So a single subject cannot be used for  
854 unrelated principals. In J2SE, there is a need to base access control on multiple principals which  
855 are not related and this therefore points to a need for more than one Subject in the  
856 saml:AuthorizationQuery

857 Potential Resolutions:

858 The way out of this appears to be extend SubjectQueryAbstractType.

859 Champion: Hal

860 Status: Open

861 [ISSUE:\[PM-5-11:XACML container in SAML\]](#)

862 Issue: should we use a SAML assertion as a container for an XACML applicable policy?

863 Proposed Resolution:

864 a SAML assertion MAY be used as a container for an XACML <policyStatement> or  
865 <policyCombinationStatement>. The policy combiner MAY ignore the container elements, or  
866 MAY reference them in making its decision.

867 Champion: Tim

868 Status: Closed

869 [ISSUE:\[PM-5-12:derive attribute from saml:AttributeValueType\]](#)

870 Issue: Should we derive the attribute from saml:AttributeValueType? This seems to make sense,  
871 but the resulting attribute will have to become an element, with start and stop tags, making it  
872 larger and less readable.

873 Potential Resolutions:

874 ???

875 Champion: Tim

876 Status: Open

877 [ISSUE:\[PM-5-13: Base Policy supplied as part of AuthorizationDecisionQuery\]](#)

878 Some PEPs have knowledge of the policy associated with a resource (example: a typical  
879 FileSystem knows the ACLs associated with a file or directory). To support this case, can a Base  
880 Policy or <referencedPolicy> be supplied as part of the SAML AuthorizationDecisionQuery?

881 Possible Resolutions:

882 Default policy:

883 A Base Policy or <referencedPolicy> for evaluating a particular Access Request may be  
884 specified as part of the Access Request. If a PDP has no Base Policy(s), then the result of  
885 evaluating an Access Request that does not specify a Base Policy to use is NOT-APPLICABLE  
886 (=SAML INDETERMINATE).

887 Champion: Anne

888 Status: Open

889 [ISSUE:\[PM-5-14: Resource Structure\]](#)

890 Simon proposes that the resource be written in a request-independent manner. The point that  
891 Simon makes in that while in SAML the resource is just a string, XACML should suggest a  
892 structure.

893 Hal comments that while it is good to retain a simplified structure, we should not be tied to  
894 SAML as a specific way of expressing requests. In other words, we need to be compatible with  
895 SAML, but should not be tied to it. Carlisle, replies that we actually have that in the charter. Hal  
896 says we should be compliant, but we should ask SAML to define a more sophisticated request.

897 Simon says that the SAML way of expressing resources as a string is limited. For instance, what  
898 is the resource in case of XML documents? How do i go fine grained?

899 Ernesto comments that we should not have a sophisticated resource encoding if SAML does not  
900 support it. This can be a parallel effort to influence the next version of SAML.

901 Potential Resolutions:

902 Champion: Simon

903 Status: Open

904 [ISSUE:\[PM-5-15: Attribute reference tied to object\]](#)

905 Simon comments that attribute reference should be tied to the object. It's a question of tight  
906 coupling or loose coupling of the policy with the request. (This issue will be discussed in  
907 relationship with PM-5-14)

908 Potential Resolutions:

909 Champion: Simon

910 Status: Open

911 [ISSUE:\[PM-5-16: Arithmetic Operators \]](#)

912 The issue was discussed at the F2F where Sekhar said he would have looked at it. Sekhar reports  
913 that he could not complete it. Hal comments that we will need black box functions. for instance  
914 matching a subject requestor to something in a record that requires some sort of private  
915 functions: no set of simple operators that we can define that will be good enough. Ernesto, while  
916 agreeing on this, comments that it would be useful to have at least the simplest arithmetic  
917 operators be part of the language.

918 Tim has proposed MathML as a solution and published a MathML XML Schema for review

919 Potential Resolutions:

920 Champion: Ernesto, Simon, Tim

921 Status: Open

922 [ISSUE:\[PM-5-17: Boolean Expression of rules \]](#)

923 The current proposal in the document that a policy could be a boolean expression of rules.  
924 Pierangela points out that semantics of such a boolean expression seems to be not clear and while  
925 boolean expressions (or rather AND and OR) seems to be needed for combining policies they  
926 seems not to be for combining rules within an elementary policy.

927 Proposed Resolution:

928 The <condition> element in a <rule> can be a Boolean expression of predicates. <rule>s are  
929 combined in a <policyStatement> using a "combiner" algorithm, which specifies how the results  
930 of the <rule>s are combined. Likewise, <policyStatement>s and other  
931 <policyCombinationStatment>s are combined in a <policyCombinationStatement> using a  
932 "combiner" algorithm, which specifies how the results of the <policyStatement>s and  
933 <policyCombinationStatement>s are combined. Some combiner algorithms may be expressed  
934 using boolean expressions, but other combiner algorithms will use other logic. A combiner  
935 algorithm MAY be expressed using descriptive text rather than a formal language or pseudo-  
936 code.

937 Champion: Pierangela

938 Status: Closed

939 **ISSUE:[PM-5-18: Request/Response Context]**  
940 Needs to support multiple responses, hierarchal resources, queries about hierarchal resources.  
941 Michiharu is to provide text on SAML profile.  
942 See Context Schema for specifics.  
943 Proposed Resolution:  
944 [Michiharu preparing resolution]  
945 Champion: Michiharu  
946 Status: Open

947 **ISSUE:[PM-5-19: Authorization Decision]**  
948 Does this relate to a new authorization decision request type for SAML?  
949 Proposed Resolution:  
950 [Anne preparing text]  
951 Champion: Anne  
952 Status: Open

## 953 **Group 6: Predicate Cononicalization**

954 **ISSUE:[PM-6-01: SAML Assertions URI]**  
955 Values used in predicates can refer to various standard formats (e.g, X.509 [Anne]) that could  
956 make the predicates evaluation difficult. For instance, if a principal's name is expressed in X.500  
957 syntax you cannot compare it against a simple string. How do we make the representations  
958 canonical?  
959 Potential Resolutions:  
960 [Tim] Policy environments have to use consistent type definitions for the attributes they use.  
961 Champion: Anne  
962 Status: Open

963 **Group 7: Extensibility**

964 [ISSUE:\[PM-7-01: XACML extensions\]](#)

965 XACML Extension Model that defines what portion of the XACML specification is a core and  
966 to what extent the XACML specification can be extended. Based on this proposal, XACML  
967 policy administrators can represent much broader access control policies by extending the core  
968 portion of the XACML specification.

969 This extension model is designed to support an XACML extensibility property stated in the  
970 XACML charter. This proposal is based on the current language proposal document but includes  
971 several modifications.

972 Potential Resolutions:

973 See <http://lists.oasis-open.org/archives/xacml/200112/msg00076.html>

974 Champion: Michiharu

975 Status: Open

976 **Group 8: Post Conditions**

977 *[This group was created out of issues raised in Michiharu's proposal for post conditions.](#)*  
978 *[See Also Issues PM-1-02 and PM-1-03 for more on post conditions](#)*

979 [ISSUE:\[PM-8-01:\] \(4.1\) Internal v.s. external post conditions](#)

980 Proposed Resolution:

981 XACML does not support any distinction between internal post condition and external post  
982 condition. It depends on the configuration of PEP and/or PDP.

983 Champion: Michiharu

984 Status: Closed

985 [ISSUE:\[PM-8-02:\] \(4.2\) Mandatory v.s. advisory post conditions](#)

986 Proposed Resolution:

987 XACML does not support any distinction between mandatory obligation and advisory obligation.  
988 The meaning of the obligation is determined in each application.

989 Champion: Michiharu

990 Status: Closed

991 [ISSUE:\[PM-8-03:\] \(4.3\) Inapplicable](#)

992 Proposed Resolution:

993 The obligation is not returned to PEP when the authorization decision is determined as  
994 inapplicable or indeterminate.

995 Champion: Michiharu

996 Status: Closed

997 [ISSUE:\[PM-8-04:\] \(4.4\) Base policy v.s. policy reference](#)

998 *[Text Removed in Version 08]*

999 Proposed Resolution:

1000 The obligation is specified in both policyStatement and policyCombinationStatement. The scope  
1001 of the obligation is defined in ISSUE: PM-1-02 as "The set of obligations returned by each level  
1002 of evaluation includes only those obligations associated with the effect element being returned  
1003 by the given level of evaluation. For example, a policy set may include some policies that return  
1004 Permit and other policies that return Deny for a given request evaluation. If the policy combiner  
1005 returns a result of Permit, then only those obligations associated with the policies that returned  
1006 Permit are returned to the next higher level of evaluation. If the PDP's evaluation is viewed as a  
1007 tree of policyCombinationStatements, policyStatements, and rules, each of which returns  
1008 "Permit" or "Deny", then the set of obligations returned by the PDP will include only the  
1009 obligations associated paths where the effect at each level of evaluation is the same as the effect  
1010 being returned by the PDP."

1011 Champion: Michiharu

1012 Status: Closed

1013 [ISSUE:\[PM-8-05:\] \(4.5\) How to return obligations via SAML](#)

1014 *[Text Removed in Version 08]*

1015 Proposed Resolution:

1016 Here is an authorization decision syntax that returns obligation(s). SAML  
1017 AuthorizationDecisionStatement is extended to include xacml:obligations element by type  
1018 extension. "samle" namespace prefix is used to indicate SAML extension for the decision  
1019 assertion with obligation. Note that the following example just shows the overview for  
1020 simplicity.

```

1021 <saml:Assertion>
1022   <saml:AuthorizationDecisionStatement Resource="aaa" Decision="Permit"
1023   xsi:type="saml:AuthorizationDecisionStatementWithObligations">
1024     <saml:Subject>
1025       <saml:NameIdentifier SecurityDomain="aaa" Name="Alice"/>
1026     </saml:Subject>
1027     <saml:Actions Namespace="http://www.oasis-open.org/xmlactions">
1028       <saml:Action>Read</saml:Action>
1029     </saml:Actions>
1030     <xacml:obligations>
1031       <xacml:obligation obligationId="myId">
1032         ...
1033       </xacml:obligation>
1034     </xacml:obligations>
1035   </saml:AuthorizationDecisionStatement>
1036 </saml:Assertion>

```

1037 The following "saml" schema fragment defines an authorization decision with obligations.

```

1038 <complexType name="AuthorizationDecisionStatementWithObligations">
1039   <complexContent>
1040     <extension base="saml:AuthorizationDecisionStatementType">
1041       <sequence>
1042         <element ref="xacml:obligations"/>
1043       </sequence>
1044     </extension>
1045   </complexContent>
1046 </complexType>

```

1047 Champion: Michiharu

1048 Status: Closed

1049 [ISSUE:\[PM-8-06:\] \(4.6\) When to execute post condition](#)

1050 While post condition implies that specified operations must be dealt with prior to the requested  
1051 access, it does not necessarily mean that the specified operations must be executed  
1052 synchronously. Taking the obligatory operation usage scenario in 1.2 for example, it is  
1053 impossible to execute "delete-in-90days" post condition prior to the requested access. It would be  
1054 reasonable if such operation is queued in the application and guaranteed to be executed later.

1055 Proposed Resolution:

1056 When and how PEP executes obligation depends on each application. XACML (as PDP) does  
1057 not assume any specific semantics. While obligation implies that specified operation must be  
1058 dealt with prior to the requested access, it does not necessarily mean that the specified operations  
1059 must be executed synchronously. Taking the obligatory operation usage scenario like "customers  
1060 can register themselves with their private information provided that such information is deleted  
1061 in 90 days--- obligation is delete-in-90days", it is impossible to execute "delete-in-90days"  
1062 obligation prior to the requested access. It would be reasonable if such operation is queued in the

1063 application and guaranteed to be executed later.

1064 Champion: Michiharu

1065 Status: Closed

1066 [ISSUE:\[PM-8-07:\] \(4.7\) Extension point](#)

1067 Proposed Resolution:

1068 XACML SHOULD support extension point in the post condition specification and semantics. It  
1069 includes the process of how to determine the post condition. One example is that the processor  
1070 selects the post condition that is attached to the rule of the highest priority.

1071 Extension point of obligation is 1. obligationId in policyStatement or  
1072 policyCombinationStatement and 2. ruleSet combiner or policySet combiner. This allows policy  
1073 writers to specify arbitrary identifier of the user-defined obligation and to specify the semantics  
1074 of how obligation is computed in response to the access request.

1075 Champion: Michiharu

1076 Status: Closed

## 1077 **Schema Issues**

### 1078 **Group 1: General**

1079 [ISSUE:\[SI-1-01:Graphical Representation of Schema\]](#)

1080 Should the core text include a graphical representation of the schema? Simon to investigate  
1081 graphical schema representation with xml spy. Anne suggested including graphical  
1082 representation of the schema in the core text. Everybody is encouraged to get schema tools like  
1083 xml spy or similar.

1084 Proposed Resolution:

1085 Champion: Simon

1086 Status: Open

1087 [ISSUE:\[SI-1-02:Identify Attributes for Rule and Policy\]](#)

1088 We need to verify that <rule> and <policy> elements have identity attributes.

1089 Proposed Resolution:

1090 Champion: Tim

1091 Status: Open

1092 [ISSUE:\[SI-1-03:Built-In Predicate Functions\]](#)

1093 We need to define normative set of predicate functions for strings, dates, etc.

1094 Proposed Resolution:

1095 Champion: Simon

1096 Status: Open

1097 [ISSUE:\[SI-1-04:Attribute Designation in context of condition\]](#)

1098 When attributes are referenced in predicate expression within <condition> element it is not  
1099 clear what object owns this attribute: subject, resource, environment etc.

1100 Proposed Resolution:

1101 Champion: Simon

1102 Status: Open

1103 [ISSUE:\[SI-1-05:Extension Schemas\]](#)

1104 Will XACML extensibility be handled via extension schemas, or will the XACML base  
1105 functions include a mechanism for locating extensions?

1106 For example, if I want to define a new predicate to compare dates expressed in the Mayan  
1107 calendar format, do I

1108 a) define an extension schema

1109 `xmlns:mayan="http://http://research.sun.com/people/anderson/mayan.xsd";`

1110 that defines

```
1111 <xs:element name="MayanDateMatch"  
1112     type="xacml:CompareType"  
1113     substitutionGroup="xacml:predicate"/>
```

1114 then use

```
1115 <MayanDateMatch>  
1116   <saml:AttributeDesignator>...</saml:AttributeDesignator>  
1117   <saml:AttributeDesignator>...</saml:AttributeDesignator>  
1118 </MayanDate>
```

1119 in my policy, or

1120 b) make use of built-in XACML extensible predicate element, and use in my policy:

```
1121 <Operator OperatorName="MayanDateMatch"
1122   OperatorNamespace="http://research.sun.com/people/anderson/";>
1123   <saml:AttributeDesignator>...</saml:AttributeDesignator>
1124   <string>"tzolkin=2 Etnab, haab=11 Pop"</string>
1125 </Operator>
```

1126 where the base XACML specification defines something like:

```
1127 <xs:element name="Operator"
1128   type="xacml:ExtensiblePredicateType"
1129   substitutionGroup="xacml:predicate"/>
1130 <xs:complexType name="ExtensiblePredicateType">
1131   <xs:complexContent>
1132     <xs:extension base="xacml:PredicateAbstractType">
1133       <xs:choice minOccurs="1">
1134         <xs:element ref="saml:AttributeDesignator"/>
1135         <xs:element ref="saml:Attribute"/>
1136         <xs:element ref="xacml:attributeFunction"/>
1137         <xs:string/>
1138       </xs:choice>
1139       <xs:attribute name="OperatorName"
1140         type="xs:anyURI"
1141         use="required"/>
1142       <xs:attribute name="OperatorNamespace"
1143         type="xs:anyURI"
1144         use="required"/>
1145     </xs:complexContent>
1146 </xs:complexType>
```

1147 Proposed Resolution:

1148 Champion: Anne

1149 Status: Open

## 1150 **Miscellaneous Issues**

### 1151 **Group 1: Glossary**

1152 [ISSUE:\[MI-1-01: Consistency\]](#)

1153 Pierangela mentioned something discussed in PM group that may not coincide with glossary  
1154 concerning pre and post conditions.

1155 Proposed Resolution:

Colors: Gray Blue Yellow

1156 Any glossary concerns should be resolved as part of the resolution for the particular issue in the  
1157 PM group.

1158 Champion: Pierangela

1159 Status: Closed

1160 [ISSUE:\[MI-1-02: Definition of Policy vs. Rule\]](#)

1161 *[Text Removed in Version 08]*

1162 Proposed Resolution:

1163 A "rule" is the smallest unit from which a "policy" is composed. A "rule" uses predicates that  
1164 refer to attributes and values.

1165 A "policy" is a combination of rules or other policies. A combination of rules is called a  
1166 <policyStatement>. A combination of <policyStatement>s or other  
1167 <policyCombinationStatement>s is called a <policyCombinationStatement>. A policy is the  
1168 smallest administrative unit in XACML, and is the smallest unit that can be signed. A policy  
1169 does not refer to attributes and values, but only to combinations of rules or other policies.

1170 Champion: Carlisle

1171 Status: Closed

1172 [ISSUE:\[MI-1-03: Definition and purpose of Target\]](#)

1173 *[Text Removed in Version 08]*

1174 Proposed Resolution:

1175 a <target> element consists of three predicates over elements in a SAML access decision request:  
1176 one over Subject, one over Resource, and one over Action. Any of these predicates may be  
1177 universal in that they may result in "true" for "anySubject", "anyResource", or "anyAction".

1178 The <target> element in a <rule>, <policyStatement>, or <policyCombinationStatement> has  
1179 two purposes. First, it allows <rule>s, <policyStatement>s, and <policyCombinationStatement>s  
1180 to be indexed based on their applicable subject, resource, and/or action. Second, it allows a PDP  
1181 to quickly and efficiently reduce the set of <rule>s, <policyStatement>s, and  
1182 <policyCombinationStatement>s that must be evaluated in response to a given access decision  
1183 request.

1184 These intended purposes place three restrictions on what can be included in a <target>. First, the  
1185 predicates in a <target> must be very efficient to evaluate. Second, each target must contain at  
1186 most one each of <subject>, <resource> and <action> mapping predicate, which in turn may

1187 match multiple actual runtime values. Third, each predicate in a <target> must refer only to  
 1188 attributes that will always be present in a SAML access decision request, since a <target> must  
 1189 not return a result of "indeterminate".

1190 In a <rule>, the <target> element is logically part of the <condition> element. Were indexing  
 1191 and efficiency not a concern, the tests in the <target> could be incorporated into the <condition>.  
 1192 The <target> element serves as the "first pass" test for whether the rule applies:

```
1193   if (<target> == true) {
1194       if (<condition> == true) {
1195           return <effect>;
1196       }
1197   }
1198   return <not applicable>;
```

1199 Champion: Anne

1200 Status: Closed

## 1201 **Group 2: Conformance**

1202 [ISSUE:\[MI-2-01: Successfully Using\]](#)

1203 XACML definition of OASIS requirement to successfully use the specification

1204 Proposed Resolution:

1205 "Successfully Using the XACML Specification"

1206 XACML is an XML schema for representing authorization and entitlement policies. However, it  
 1207 is important to note that a compliant Policy Decision Point (PDP) may choose an entirely  
 1208 different representation for its internal evaluation and decision-making processes. That is, it is  
 1209 entirely permissible for XACML to be regarded simply as a policy interchange format, with any  
 1210 given implementation translating the XACML policy to its own local/native/proprietary/alternate  
 1211 policy language sometime prior to evaluation.

1212 A set of test cases (each test case consisting of a specific XACML policy instance, along with all  
 1213 relevant inputs to the policy decision and the corresponding PDP output decision) will be devised  
 1214 and included on the XACML Web site.

1215 In order to be "successfully using the XACML specification", an implementation MUST, for  
 1216 each test case, have a "policy evaluation component" that can consume the policy instance and  
 1217 the inputs and produce the specified output.

1218 Furthermore, the implementation MUST have a "policy creation component" that allows it to  
 1219 generate schema-valid XACML policy instances that can be consumed/processed by other PDPs.

1220 Note that, aside from the XACML policy instance itself, all PDP inputs and outputs MUST be

1221 SAML-compliant (i.e., conform with the assertions and protocol messages defined in the SS-TC  
1222 SAML specification), although other syntaxes/formats for the PDP input and output MAY be  
1223 supported in addition to this.

1224 Champion: Carlisle

1225 Status: Closed

## 1226 **Group 3: Patents, IP**

1227 **ISSUE:**[MI-3-01: XrML]

1228 [Ernesto] As I recollect, OASIS requested us to evaluate whether any XACML specification  
1229 might fall in the scope of patents held by others. I quote from a Dec 13th addition to  
1230 announcements regarding Xerox's XrML:

1231 (<http://xml.coverpages.org/xrml.html>) :

1232 "ContentGuard's strategy appears to be to make money by licensing the technology -- whatever  
1233 some outside body defines it to be. It can do this because its patents cover the idea of a rights  
1234 language in general, no matter what the specifics of the language are".

1235 I know XrML has already been mentioned in our discussions from the technical point of view,  
1236 but the wording of this announcements makes me suspect that we should explore the matter  
1237 further from the patents' point of view.

1238 Potential Resolutions:

1239 Oasis has a specific IPR policy and ContentGuard needs to make Oasis aware of any IP as it  
1240 relates to XACML or other technical committees in accordance with that policy.

1241 [Hal] Paragraph (C) of OASIS.IPR.3.2. makes the following points:

1242 If OASIS knows about something they "shall attempt to obtain from the claimant of such rights a  
1243 written assurance ..."

1244 However, "results of this procedure shall not affect advancement of a specification..."

1245 Except that "The results will, however, be recorded..." and "...may also direct that a summary of  
1246 the results be included in any OASIS document published containing the specification." It also  
1247 says elsewhere that they will not go out of their way to find IPR that has not been drawn to their  
1248 attention.

1249 Champion: Ernesto

1250 Status: Open

1251 **Group 4: Other Standards**

1252 [ISSUE:\[MI-4-01: RuleML\]](#)

1253 *[Text Removed in Version 08]*

1254 Proposed Resolution:

1255 The issue is a generic suggestion about XACML to be a possible application of a general setting  
1256 for rule representation, RuleML.

1257 Anne proposes that at the F2F every suggestion of taking into account related languages should  
1258 be mandatory accompanied by a presentation

1259 After a brief discussion on RuleML, the issue is voted closed. It should be deleted from the next  
1260 version of the issues document

1261 Champion: Edwin

1262 Status: Closed

1263 [ISSUE:\[MI-4-02: RAD\]](#)

1264 Should XACML look at RAD?

1265 [Polar] In response to some query about the expressiveness of evaluation of policies from  
1266 different places, I would like to point the group to the CORBA Resource Access Decision  
1267 specification (RAD).

1268 <http://www.omg.org/cgi-bin/doc?formal/01-04-11.pdf>

1269 and we may want to include it the document repository. It has in it an Access Decision model in  
1270 which not only policies are located, but also, a policy evaluation combinator is located for a

1271 particular resource. Note, there is no language component to this specification.

1272 However, it does present a model by which policy can be distributed and evaluated. A  
1273 combinator, which has an interface operation of "evaluate\_policies" takes the list of located  
1274 policies for the resource, the attribute list of the subject, and the operation (i.e. Action) on the  
1275 resource) and evaluates the decision.

1276 That way, depending the semantics of the combinator you choose for the resource, your  
1277 combinator may choose to ignore, or evaluate only some policies based on the evaluations of  
1278 other policies.

1279 Potential Resolutions:

1280 Polar will bring that one to the discussion, with special reference to policy combination.

1281 Champion: Polar

1282 Status: Open

1283 [ISSUE:\[MI-4-03: DSML\]](#)

1284 Transformations from XACML to DSML

1285 [Gil] Since the last time we talked I had the chance to play with DSML a little. It seems to me  
1286 that it is theoretically possible to transform an XACML policy document into a DSML document  
1287 and import that document into LDAP. The DSML document could contain elements that  
1288 described the (LDAP) schema necessary to store the authorization policy entries in case the  
1289 target LDAP

1290 didn't already have this schema. It is also possible to export some LDAP entries into a DSML  
1291 document and transform that DSML document in XACML.

1292 What I don't know (having nothing more than a cursory understanding of XSL/XSLT) is how  
1293 difficult such transformations would be and if there are any "gotchas" that would keep this from  
1294 really working.

1295 Potential Resolutions:

1296 [Gil] What I think the XACML spec should do is:

1297 1.) Describe the LDAP schema necessary to store authorization policies. This should be done in  
1298 "LDAP fashion" with dn's, classnames, etc.

1299 2.) (if possible) Provide the XSLT necessary to transform XACML to DSML and vice versa.

1300 That way people who don't want to be bothered with DSML can work out their own way to store  
1301 and retrieve XACML data to and from the defined schema.

1302 Champion: Gil

1303 Status: Open

1304 [ISSUE:\[MI-4-04: Java Security Model\]](#)

1305 Hal says he is not clear about whether XACML should be able to represent the Java security  
1306 model. Gil comments that XACML would be limited if it cannot express it. Hal notes that what  
1307 XACML should be able to represent are the same requirements that Java security model  
1308 represents, but not necessarily in the same way (i.e., representing the same authorizations).

1309 Potential Resolutions:

Colors: Gray Blue Yellow

1310 ???

1311 Champion: Sekhar

1312 Status: Open

## 1313 Document History

- 1314 • 7 Jan 2002 First Version Published
- 1315 • 21 Jan 2002 Major edits and additions. Every open item updated.
- 1316 • 18 Feb 2002 Edits based on F2F and Anne's edits
- 1317 • 27 Feb 2002 Edits based on 2/21 voting and post condition issues
- 1318 • 8 Mar 2002 Version 5 released but title page had version 4 information
- 1319 • 27 Mar 2002 Closed issues updated from F2F and Policy Model Calls
- 1320 • 18 Apr 2002 Reflected official email voting results and added schema issues from  
1321 Simon/Anne
- 1322 • 10 Jul 2002 Removed much of text of closed issues; Added new SAML issues